

**AGENDA MEMO**

**CITY COUNCIL MEETING DATE: AUGUST 16, 2006**

**DEPARTMENT: PLANNING AND DEVELOPMENT**

**ITEM DESCRIPTION: WVR-13432 - APPLICANT: GEORGE GEKAKIS, INC. -  
OWNER: SOUTHERN TRACE HOLDINGS, LLC, ET AL**

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**\*\* CONDITIONS \*\***

Staff recommends DENIAL. The Planning Commission (5-1 vote) recommends APPROVAL, subject to:

**Planning and Development**

1. Approval of and conformance to the Conditions of Approval for Special Use Permit (SUP-13431), Variance (VAR-13430), Variance (VAR-13429), Site Development Review (SDR-13428), and Vacation (VAC13433) shall be required.
2. This approval shall be void two years from the date of final approval, unless a certificate of occupancy has been issued or upon approval of a final inspection. An Extension of Time may be filed for consideration by the City of Las Vegas.

**Public Works**

3. Prior to the submittal of any construction plans or the issuance of any permits, submit a plan for the termination of Effinger Lane acceptable to the City Engineer. The termination shall be constructed with curb and gutter and shall be constructed with radii that accommodates street sweepers.
4. Meet with the Fire Protection Engineering Section of the Department of Fire Services prior to submittal of any construction plans or the issuance of any permits. The design and layout of all onsite private circulation and access drives, and the termination of Effinger Lane, shall meet the approval of the Department of Fire Services.
5. Site development to comply with all applicable conditions of approval for Site Development Plan Review SDR-13428 and all other applicable site-related actions.
6. An emergency vehicle crash gate shall be provided on the southern boundary of Effinger Lane.

**\*\* STAFF REPORT \*\***

**APPLICATION REQUEST**

This is a request for a Waiver of Title 18.12.130 to allow a non-circular cul-de-sac on 2.14 acres adjacent to the west side of Effinger Lane, approximately 300 feet south of Harris Avenue.

**EXECUTIVE SUMMARY**

Staff cannot support this request due to the inability of large vehicles such as delivery trucks to turn around upon reaching the street terminus and the inability of proper street cleaning. In addition vehicles would tend to utilize private driveways to turn around in order to exit the “dead end” street.

**BACKGROUND INFORMATION**

***A) Related Actions***

- 07/13/06      The Planning Commission recommended approval of companion items VAR-13430, VAR-13429, SUP-13431, SDR-13428 and VAC-13433 concurrently with this application.
- 07/13/06      The Planning Commission voted 5-1/sd to recommend APPROVAL (PC Agenda Item #19/stf).

***B) Pre-Application Meeting***

- 03/08/06      Staff informed the applicant of the required landscaping for this type of project. The submittal requirements for the necessary applications were also discussed.

**DETAILS OF APPLICATION REQUEST**

***A) Site Area***

Net Acres:            2.14

***B) Existing Land Use***

Subject Property: Vacant Lot; Senior Apartments  
North:                Vacant Lot; Multi-Family Residential; Single Family Residential  
South:                Nevada Power Substation; Vacant Lot; Multi-Family Residential  
East:                  Single Family Residential; Multi-Family Residential  
West:                  Multi-Family Residential; Commercial Center

**C) *Planned Land Use***

Subject Property: M (Medium Density Residential)  
North: L (Low Density Residential); M (Medium Density Residential)  
South: PF (Public Facilities); SC (Service Commercial); M (Medium Density Residential)  
East: L (Low Density Residential); M (Medium Density Residential)  
West: M (Medium Density Residential); SC (Service Commercial)

**D) *Existing Zoning***

Subject Property: R-E (Residence Estates) under ROI to R-3 (Medium Density Residential)  
North: R-E (Residence Estates); R-3 (Medium Density Residential)  
South: C-V (Civic); R-E (Residence Estates); R-3 (Medium Density Residential); R-PD16 (Residential Planned Development – 16 units per acre)  
East: R-E (Residence Estates); R-3 (Medium Density Residential)  
West: R-3 (Medium Density Residential)

**E) *General Plan Compliance***

The subject property is located in the Southeast Sector of the General Plan and has a land use designation of M (Medium Density Residential). This designation allows up to 25 units per acre and a variety of multi-family housing options. The underlying zoning of R-3 (Medium Density Residential) is compatible with the land use designation.

<b><i>SPECIAL DISTRICTS/ZONES</i></b>	<b>Yes</b>	<b>No</b>
<b>Special Area Plan</b>		<b>X</b>
<b>Special Overlay District</b>		<b>X</b>
<b>Trails</b>		<b>X</b>
<b>Rural Preservation Overlay District</b>		<b>X</b>
<b>Development Impact Notification Assessment</b>		<b>X</b>
<b>Project of Regional Significance</b>		<b>X</b>

**ANALYSIS**

**A) *Zoning Code Compliance***

**A1) Development Standards**

Pursuant to Title 19.08, the following Development Standards apply to the subject proposal:

<b>Standards</b>	<b>Required</b>	<b>Provided</b>	<b>Compliance</b>
Min. Lot Size	6,500 SF	8,276.4 SF	Y
Min. Setbacks			
• Front	20 Feet	26 Feet, 4 Inches	Y
• Side	142 Feet	15 Feet	N
• Corner	5 Feet	N/A	Y
• Rear	20 Feet	20 Feet	Y
Max. Building Height	3 Stories / 40 Feet	4 Stories / 47 Feet, 1 Inch	Y
Trash Enclosure	Gated, Roofed, and Constructed of a similar material to the main structure	Interior to the building	Y
Mech. Equipment	Fully Screened	Not indicated on site plan*	N/A

The subject property does not meet current standards for side setbacks based on Residential Adjacency Standards. Variance from this requirement is requested. Additionally, the table indicates that the height of the structure exceeds the height allowed for this type of development. However, senior housing developments may exceed the maximum height allowed with approval of a Special Use Permit per Title 19.04.050. In all other regards, the subject proposal meets all applicable development standards.

\*A condition has been added to the Site Development Review (SDR-13428) requiring that mechanical equipment be fully screened from view.

## A2) Residential Adjacency Standards

Pursuant to Title 19.08, the following Residential Adjacency Standards apply to the subject proposal:

- a) Proximity slope. The subject proposal requires a 3:1 ratio from adjacent residential property. At just over 47 feet, the project requires an approximate 142-foot setback where 26 feet, 4 inches is provided. A Variance from this requirement has been submitted.
- b) Building setback. As the subject development abuts property zoned R-E (Residence Estates), a 50-foot setback is required. As this is not provided, Variance from this requirement is also needed and is part of the aforementioned Residential Adjacency Variance.

A3) Parking and Traffic Standards

Pursuant to Title 19.10, the following Parking Standards apply to the subject proposal:

Uses	GFA	Required			Provided	
		Ratio	Parking		Parking	
			Regular	Handicap	Regular	Handicap
Senior Citizen Apartments	210 Units (including developed portion of site)	.75 Space per Unit	158	6	213	6
<b>TOTAL</b>			<b>158</b> (including handicap)		<b>213</b> (including handicap)	

The subject proposal is providing more spaces than are required. Of the 213 provided, 156 are covered spaces. Part of the parking will be accommodated on a vacated portion of Poppy Lane.

A4) Landscape and Open Space Standards

Pursuant to Title 19.12, the following Landscape Standards apply to the subject proposal:

Standards	Required		Provided
	Ratio	Trees	
Parking Area	1 Tree / 6 Spaces	1 Tree	0 Trees
Buffer:			
• Min. Trees	1 Tree / 20 Linear Feet	63 Trees	68 Trees
• Min. Zone Width	15 Feet		5 Feet
• Wall height	8 Feet		10 Feet

The subject proposal does not meet all current standards for landscaping. Specifically, a tree is required in the parking area and is not provided. It should be noted that much of the parking is covered, negating the need for much of the parking area landscaping that is typically required of developments of this type. Additionally, the buffer width is not as wide as required by Title 19 standards (five feet provided where 15 feet are required). However, a waiver of the perimeter landscaping has been requested.

Wall heights exceed current Title 19 standards by two feet. The applicant indicates that the wall type (color and material), if approved, will match the existing wall surrounding the developed portion of the site. Variance from this requirement is requested.

***B) General Analysis and Discussion***

The applicant does not intend to provide a cul-de-sac at the termination of Effinger Street following the vacation of Poppy Lane. Staff does not find sufficient justification for relief from Title 18 requirements regarding the subject request. Rather, there are several negative effects of not providing the cul-de-sac. These are outlined in the “executive summary” section of the report and include the inability of large vehicles such as delivery trucks to turn around upon reaching the street terminus and the inability of proper street cleaning.

**FINDINGS**

In accordance with the provisions of Title 19.18.070(B), Planning Commission and City Council, in considering the merits of a Variance request, shall not grant a Variance in order to:

1. Permit a use in a zoning district in which the use is not allowed;
2. Vary any minimum spacing requirement between uses;
3. Relieve a hardship which is solely personal, self-created or financial in nature.”

Additionally, Title 19.18.070L states:

“Where by reason of exceptional narrowness, shallowness, or shape of a specific piece of property at the time of enactment of the regulation, or by reason of exceptional topographic conditions or other extraordinary and exceptional situation or condition of the piece of property, the strict application of any zoning regulation would result in peculiar and exceptional practical difficulties to, or exceptional and undue hardships upon, the owner of the property, a variance from that strict application may be granted so as to relieve the difficulties or hardship, if the relief may be granted without substantial detriment to the public good, without substantial impairment of affected natural resources and without substantially impairing the intent and purpose of any ordinance or resolution.”

No evidence of a unique or extraordinary circumstance has been presented, in that the applicant has created a self-imposed hardship by terminating Effinger Street with no cul-de-sac. Alternative design would allow conformance to the Title 19 requirements. In view of the absence of any hardships imposed by the site’s physical characteristics, it is concluded that the applicant’s hardship is preferential in nature, and it is thereby outside the realm of NRS Chapter 278 for granting of Variances.

**PLANNING COMMISSION ACTION**

Condition #3 was amended and #6 was added by Public Works staff.

**NEIGHBORHOOD ASSOCIATIONS NOTIFIED** 11

**ASSEMBLY DISTRICT** 28

**SENATE DISTRICT** 2

**NOTICES MAILED** 100 by Planning Department

**APPROVALS** 0

**PROTESTS** 0